## MEXICO'S ENERGY SECTOR Commercial and Policy Outlook Reports

# 2018

### TUE, JAN 9 Persistent questions about CNH lease auctions

File863This report identifies persistent questions and concerns about Mexico's leasing program,1Pages7taking, for illustration, the outcomes of shallow-water bid round 2.1. There are persistent1Charts3questions about the many aspects of the leasing program in respect to which there is little1

## WED, JAN 10 What should CNH tell the next Government?

File864This report falls in our series "What should [a government agency in Mexico's energy2Pages 25sector] tell the next government?" This report follows, historically, with earlier reports<br/>issued in 2012 and 2015. In the course of a dialogue that traces the history of Mexico's<br/>National Hydrocarbon Commission (CNH) from 2009 to the presence, questions and<br/>topics are raised that are pertinent to the curent upstream regime that was made<br/>posssible by the Energy Reform of 2013-14.

### WED, JAN 24 What should CRE tell the next government?

File865This report reviews topics that were presented in the CRE workshop that was held at the<br/>Law Center of the University of Houston on December 6, 2017. Among the topics were<br/>the pricing of motor fuel, LPG and natural gas. As for what should CRE tell the next<br/>government, the report identifies bottlenecks to commerce that the next government<br/>should clear up.3

#### FRI, JAN 26 Mexico's Energy Reform in 2017

File866Provides titles lists and scope of MEI reports sored by topic (Table 1), in chronological4Pages19order (Table 2) and in reverse order (Table 3). There were 38 reports in 655 pages.4Charts4Topics of special interest was the rush to open gas stations by non-Pemex operators, the<br/>liberalization of motor fuel prices, and the (flawed) attempt by the Energy Ministry to rush<br/>through guidelines on unitization.

MEXICO ENERGY MEXICO ENERGY INTELLIGENCE<sup>™</sup> (ISSN 2380-6400) is a digital publication based in Houston since 1996 and edited by market analyst and historian George Baker, Ph.D. We synthesize business journalism and academic scholarship, analyzing law, regulation, policy, and institutional governance in Mexico's energy sector *from the perspective of regulated market solutions*. Subscribers are energy companies, regulators, trade associations, law firms and university libraries. Reports are distributed principally by paid subscription.

### 2018

# SUN, FEB 18 Oulook for Mexico's Energy Reform

File868Rice University's Baker Institute hosted a panel discussion on the outlook of Mexico's<br/>energy reform under the scenario in which a party of the Left led by Andrés Manuel López<br/>Obrador wins the presidency in the general elections that are scheduled for July 1, 2018.<br/>This report reviews highlights of the comments by the keynote speaker, Jesús Reyes<br/>Heroles, and those of panelists Lourdes Melgar, Miriam Grunstein and Pablo Zárate. In<br/>the Background section, prior elections are reviewed in which the candidate of the Left<br/>has been denied the presidency, fairly or otherwise. We identify features of the design of<br/>the energy reform that should be understood as accommodation to the views of the Oil<br/>Left. In the section of Observations, we identify upstream design flaws.

# TUE, FEB 20 Bilingual Glossaries of Mexico's Energy Sector: Lexical Database Report 2014-17

File	869	This repot provides a list of the glossaries that we have prepared using our in-house	6
Pages	6	LEXICAL DATABASE OF MEXICO'S ENERGY SECTOR. from 2014-17.	
Charts	1		

# WED, FEB 21 What should CNH tell the next government? Interview with Juan Carlos Zepeda

File	867	An interview held with President-Commissioner Juan Carlos Zepeda on February 6,	7
Pages	14	2018. The topics cover items flagged in our earlier report that was issued on January 10	
Charts	0	in which we imagined his responses to questions about the design of the upstream	
Updated	2/25/2018	regime and CNH's role. One of the questions was about the divisibility of lease areas and	
		the conditional conveyance of title in a farmout agreement. Mr. Zepeda also offers his	
		recommendations for the next government concerning natural gas.	

## THU, MAR 1 Defending the Energy Reform

File **10050** Pages 8 Charts 1 The merits of the Energy Reform of 2013-15 may emerge as a major issue in the presidential campaigns and debates. Only the MORENA party led by Andrés Manuel López Obrador has an energy program. Its program is skeptical, if not hostile, to the reform. The other candidates need a crash course of instruction that will not be provided by the online posting of documents and press releases. As of April 1, a "silent period" begins in which the government may not use the public media to promote its programs or educate candidates and voters. This report offers suggestions a counter-narrative of success.

### MON, MAR 12 Deepwater Motivations

File **736.1** In June of 2008 we wrote: The logic of partnerships in deepwater ventures responds to Pages 16 Charts 1 In June of 2008 we wrote: The logic of partnerships in deepwater ventures responds to the interests not only of the oil companies but also to those of society: all parties want new oil supplies and optimized value-generation. In Mexico's case, Pemex has told the government that it cannot develop the deepwater areas of the Gulf of Mexico alone. The current energy debate hinges largely on this one statement. A new window into the debate in Mexico is offered by the experience of IOCs for whom such associations are routine Nine years later, in December of 2016, Pemex got its first "partner" by an auction conducted by the National Hydrocarbon Commission. In a new introduction, we ask: What counts as a partnership?

### 2018

### MON, MAR 19 Educating the electorate about energy policies

File10050.1This report is intended to encourage government agencies in Mexico's energy sector to<br/>make a renewed effort to inform candidates and the electorate at large about the need for<br/>energy reform in each market segment and the results that have been observed to date.10Charts1Table 1 offers talking points around which agencies could develop their own narratives<br/>about challenges, successes and steps that are still pending.10

### MON, APR 2 Alberto Escofet Artigas: Questioned government's line about oil

- File 1000088
- Pages 3 Charts 0
- 8 Alberto Escofet (1933-2018) was director general of CFE (1980-82). Later, in 1990, he was Deputy Secretary for Electricity of the Energy Ministry. He was quickly removed from his position after he was quoted in a press interview saying that consideration should be given to including oil in NAFTA discussions. His removal from office sent a powerful signal to the rest of the federal government that no deviation from its negotiating position would be tolerated. In this reminiscence, Alberto's action is characterized as "philosophic manliness."

### SUN, APR 8 Oil Agenda for Mexico for 2040

File870The report offers a summary and critique of the 170-page study prepared for Mexico's12Pages25trade associations of oil companies. The document argues that only by continuing what is12Charts1called "the New Energy Model of Mexico" will Mexico be able to achieve the level of oil<br/>production and economic rewards by 2040 that is foreseen in a 2016 study by the<br/>Paris-based International Energy Agency. The report ends with ten proposals, reading<br/>between the lines of which many of the unspoken concerns of the oil companies are<br/>expressed.

### MON, APR 23 AMLO and the Elections of 2018

File100225This report provides the highlights of a discussion at the Baker Institute on April 19, 201813Pages 1that was led by Dr. Tony Payan, director of the Mexico Center. With AMLO's having 48%of voter preference, for 2nd place Ricardo Anaya of the PAN to win it might be necessary<br/>for the PRI to "release" its voters in favor of the PAN candidate. Regarding energy reform,<br/>Dr. Payan said that to judge by the nominees for cabinet positions, there would be no<br/>radical changes to the energy reform.13

## THU, APR 26 Business Culture Shock in Mexico: Vignettes, stereotypes & insights

File **100226** Pages 4 Charts 0 Charts 0 Charts 0 Comments on the presentation of Thibaud Cadieu at a Houston meeting on April 23 of the International Association for Mexico Energy. He spoke about cultural idiosyncrasies in Mexico, such as the shyness in business circles to say "no" to a proposal. The report notes questions and observations of members of the audience, and adds our own thoughts on the Mexico experience.

### 2018

## FRI, APR 27 First Presidential Debate of 2018

File1000089In the first of three presidential debates of 2018, four of the candidates competed in trying15Pages 2Charts 1to discredit the front-runner, Andrés Manuel López Obrador (AML0). The debate was not<br/>a debate, as there was no common proposition or statement that the candidates could<br/>consider, such as "The reforms that the current government has made in diverse areas of<br/>the economy, including energy, will promote economic growth, jobs and energy security."15The report considers the question of measures that may be taken to prevent AMLO from<br/>winning.16

## SUN, APR 29 Speaking Truth to Power: a la mexicana

File **871** This report asks about the candor of public speakers about the new minerals regime that Pages 11 Was put in place by the upstream reforms of 2014-15. Attention is given to the use of Charts 1 Chart

## THU, MAY 10 Duncan's Ratio: How to measure the success of the uptream reform?

File **872** This report asks about the success of the upstream reforms in Mexico. At OTC 2018, a Pages 9 Speaker suggested that the ratio of reform-linked oil and gas production to total production (expressed as a percent) would be a good indicator of the success of the upstream reform. In this report, we analyze the likelihood that CNH and CNIH would publish such statistics (also for reform-linked reserves). We conclude that the data from Pemex will never be available to make this computation. Opponents would characterize an increase as a loss of sovereignty, while a decrease would signify failure. The report asks about other metrics of success, especially ones that would show improvements in the energy-poor half of Mexican society.

## MON, MAY 14 OTC 2018: Mexico's Minimalist Presence

File **100227** This report is the second on the 2018 Offshore Technology Conference (OTC). No 18 Pages 8 Mexican government speakers attended. Their absence would mean that oil reform would be ignored in the OTC program. IMP's Ernesto Ríos spoke, as did Pemex's Ulises Hernández, each about their interest in partnerships. We comment on activities at the Pemex stand and at the Mexico Pavilion.

### SUN, MAY 20 OTC 2019: How the oil industry sees Mexico's minerals regime

File873This report draws on a panel discussion on the "One Gulf of Mexico" that took place at<br/>the Offshore Technology Conference (OTC) 2018 in Houston. A panelist made reference<br/>to the recommendations of AMEXHI regarding principles that should be followed by future<br/>administrations. This report imagines a panel for OTC 2019 at which oil company<br/>speakers could give a frank assessment of issues that would still need attention by the<br/>new government.19

### 2018

## FRI, JUN 1 Oil Policy Agenda of López Obrador's MORENA Party

File860.1Ths report updates our report, MEI 860, that was issued on December 7, 2017. The<br/>report discusses the 10-point program for the oil sector and provides the original text in<br/>Spanish.20

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## WED, JUN 6 Fuel Export Markets under AMLO: Revanchism by Pemex

File **874** This report asks about the outlook for the export of petroleum products to Mexico by shippers who wish to compete with MGI and PMI, Pemex's trading affiliates. Shippers say that customers in Mexico have reported that they have been offered discounts on the condition of suspending direct imports. Such an arrangement, if true, is in violation of Mexico's Anti-Monopoly Act of 2014. There are protocols for reporting market abuses, but it's unlikely that they will be used against Pemex. Looking ahead, in the energy program of Andrés Manuel López Obrador (AMLO) for 2018-24, there is an emphasis on ramping up the market presence of Pemex and reducing Mexico's dependence on imported fuels.

# WED, JUN 13 Adding the "E" of English to STEM: The core curriculum should be STEME

File **10051** Pages 9 Charts 2 This report was prompted by the disparity in conference presentations in Houston 22 between speakers from Mexico, most of whom address the audience in English but some of whom continue to be delivered in Spanish. We note that no petroleum engineering program in Mexico is on the list of the 35 top-ranked worldwide. We speculate that the inadequate attention to English proficiency in the science curriculum is one of the explanations. In the report, we draw on the technical literature of linguistics to offer five tips for enhanced English proficiency.

# WED, JUN 20 Corporate Concetration in Mexico's Energy Sector: Regulatory Immunity

File100228This report draws on distinctions in a Wall Street Journal article of June 20, 2018 on "the<br/>Perils of Corporate Concentration." The columnist, Bill Galston, distinguishes between 1)<br/>exclusionary behavior and 2) exploitative behavior. The first is to keep competitors out,<br/>the second is to use market power to limit competitors. He notes that regulators have few<br/>tools to remedy the second-mentioned behavior. This classification and general<br/>observation fit the situations in the power and refined product markets in Mexico. The<br/>report provides examples for each of these classifications for both markets.23

### Mon, Jun 25 Economics of Unitization: perspectives of society and leaseholders

File **10052** Pages 14 Charts 3 Updated 7/5/2018 This report examines how society has legitimate interests in the exploration and 24 exploitation of oil and gas reservoirs. Society wants its resources exploited efficiently and it wants to protect the interests of leaseholders when more than one holds rights to a common reservoir. In such a case, a regulator may require unitization as a condition for operations. The unitization regimes of the United States and Mexico differ in important respects. Improvements in the unitization framework in Mexico will require attention to collateral topics, including the national oil narrative. There are 30 technical footnotes.

#### 2018

### FRI, JUN 29 Mexico's Unitization Rules of 2018: Bilingual Glossary

File875This report examines the terms and definitions of the unitization guidelines that were25Pages27issued by Mexico's Energy Ministry on March 15, 2018, comparing them with those that25Charts7were posted for public comment on October 20, 2017, on the website of the Regulatory<br/>Review Commission. The simplified definitions reflect the criticism that the draft<br/>regulations received from diverse sources, the common elment of which was that the<br/>government was seeking to micro-manage matters that should best be handled by the<br/>parties.

## MON, JUL 16 Reimagining the Mexican Constitution: Ideas for 2024

File10053This report began as a search in the Mexican constitution for any precept that would26Pages9prevent the development of a secondary market in upstream leases, that is, new26Charts0investors in existing leases. Outside of Mexico, such a market is driven by the legal26Updated9/4/2018investors in existing leases. Outside of Mexico, such a market is driven by the legal26Updated9/4/2018investors in existing leases. Outside of Mexico, such a market is driven by the legal26Updated9/4/2018investors in existing leases. Outside of Mexico, such a market is driven by the legal26Updated9/4/2018investors in existing leases. Outside of Mexico, such a market is driven by the legal27Updated9/4/2018investors in existing lease by area or depth. Inside Mexico, the contract area in leases issued26Updated9/4/2018investors in existing leases. Outside of Mexico, such a market is driven by the legal26Updated9/4/2018investors in existing leases. Outside of Mexico, such a market is driven by the legal27Updated9/4/2018investors in existing lease by area or depth. Inside Mexico, the contract area in leases issued26Updated9/4/2018investors in existing lease by area or depth. Inside Mexico, the contract area in leases28Updated9/4/2018investors in existing lease by area or depth. Inside Mexico, the contract area in leases26Updated9/4/2018investors in existing lease by area or depth. Inside Mexico, the contract area in lease by

### THU, JUL 19 Mexico's 2018 Elections: Voter Rebellion or Electoral Syzygy?

File **876** Pages 15 Charts 1 Updated 7/23/2018 This report seeks to understand the electoral victory of Andrés Manuel López Obrador 27 and his MORENA party in the general elections held on July 1, 2018. The party wins dominant positions in Congress, putting within reach of rolling back the energy reform that was written into amendments of the constitution in 2013. Was voter sentiment mainly about the rejection of something politicians and parties or about the embrace of a new vision and leadership? The report considers the encoded meanings of MORENA as an acronym and about the outlook for energy policy. We consider the intimations of energy policy of the MORENA party.

### WED, AUG 1 The New York Times and Mexican Public Opinion: 2018 and 2006

File **100229** Pages 12 Charts 2 This report concerns two instances in which the pages of *The New York Times* have been employed to communicate messages to Mexican audiences and influence public opinion outside of Mexico. In July 2018, the shareholders of a struggling drilling contractor, Oro Negro, utilized a paid insertion that was intended to threaten Pemex with a claim for liquidated damages in a NAFTA panel for the resolution of investor-State controversies. On Aug. 11, 2006, an op-ed by a struggling presidential candidate, Andrés Manuel López Obrador, set forth his grievances about the recount of the votes that had been cast on July 2nd. Annex A is the edited draft of the op-ed that was submitted for publication.

## 2018

## FRI, AUG 17 MORENA'S Energy Agenda: Silver (Ag), Bromides & Plutonium (Pu)

File 29 877 This report critiques the 50 proposals of the MORENA party related to energy as set forth in a document dated July 10, 2018. We characterize the proposals using metaphors from Pages 19 chemistry: interesting (silver), crowd-pleasing (bromide) and problematic (plutonium). Charts 4 MORENA roots go deep in Mexican history to the post-revolution under President Lázaro 8/19/2018 Updated Cárdenas, whose statist vision of the oil industry continues to this day. Table 1 scores the proposals by their topics. Table 2 sorts the proposals by our 3 scoring classifications. Table 3 offers two dozen policy items that are not mentioned in MORENA's agenda (such as recycling). Annex A is the extracted section on energy (in Spanish) to which some 40 call-out notes (in English) are appended.

# MON, AUG 20 Urging MORENA to be More Ambitious: Ideas for an expanded agenda for energy policy

File878This report urges the incoming MORENA administration to be more ambitious in its<br/>planning for the energy sector. We list two dozen topics grouped in to six categories:<br/>Corporate governance and culture, downstream regime, legal, regulatory oversight, social<br/>and environmental policy and upstream regime. We observe that insofar at the recovery<br/>of oil and gas production depends on the success of non-Pemex operators, the new<br/>administration should pay careful attention to take measures to favor their success.<br/>Annex A is a statement of how we visualize the energy and environmental future of<br/>Mexico and about our role in shaping it.30

### THU, SEP 6 Reimagining Mexico's Hydrocarbon Law: 15 articles to be amended

File **879** Pages 9 Charts 3 Houston, Aug. 20, 2018 (MEI 879). In a presentation in Mexico City on August 10, 2018, Dr. Fluvio Ruiz, a former member of Pemex's Board of Directors and an advisor to the incoming MORENA administration, outlined his vision for the hydrocarbon sector. This report reviews the articles of the Hydrocarbon Law that will be reviewed. These are articles 4, 6, 12-17, 20-21, 28, 42, 95, 100 and 117. In this report, we sort the proposals by industry segment (Table 1). Exhibit A provides the original comments of each proposal; Exhibit B is a preliminary translation. In a future report, we shall consider the implications of such changes for investors, regulators and the economy.

#### WED, SEP 26 MORENA in Houston: Amb. Fluvio Ruiz Alarcón

File880This report draws on attendance at five of seven discussions that were held in Houston32Pages11during the week of Sept. 18-25, 2018 about the outlook for energy and environmentalpolicies in Mexico under the incoming MORENA-led administration. The presentation and32Charts1Q&A on Sept. 19 of Dr. Fluvio Ruiz Alarcón may be viewed online at the website of the<br/>Baker Institute. Also in Houston was Dr. Luis Vera, the incoming leader of ASEA and a<br/>well-known environmental lawyer. It was seen as a good omen that an emissaries of<br/>MORENA had visited to Houston prior to the change of government on December 1.<br/>Table 1 is a selection of topics and proposals, taken from the slides shown by Dr. Ruiz.

## 2018

## WED, OCT 3 AMLO to AMEXHI: Show results!

File **100230** Pages 1 Charts 0 On September 27, 2018, President-Elect Andrés Manuel López Obrador spoke at a private meeting in Mexico City to members of AMEXHI, the trade association of oil companies in Mexico. He expressed his disappointment with the results of the energy reform and urged the companies to show results. In a parallel meeting, MORENA speakers hinted at their expectations for crude oil production. A video of a segment of his remarks may be seen online: https://www.youtube.com/watch?v=8WDC8nzF6cU

## THU, OCT 4 Res Nullius: Why hydrocarbon molecules don't belong to the Nation

File **1000090** Pages 5 Charts 0 This report asks about the meaning of terms like "property," "direct domain" and "reserves" as found in Mexico's constitutions and laws. The report regards the ownership of hydrocarbons applies to the terms of a commercial lease, not the ownership of molecules. The riddle of Mexican oil is seen as keeping Pemex as a state agency that is disadvantaged relative to industry peers with which it would like to have joint ventures in Mexico and beyond.

# FRI, OCT 5 The Cárdenas Penumbra in Mexico's oil industry and politics

File1000091This report examines the views of President Lázaro Cárdenas about foreign investment in<br/>the oil sector nine months after the expropriation of 1938 and again in 1968, thirty years<br/>later, as a citizen, The legacy of Cárdenas continues to distort public discourse and<br/>policy away from market approaches to the exploration and exploitation of Mexico's<br/>hydrocarbon resources. The report describes how Cárdenas misunderstood the<br/>intellectual requirements and features of the oil industry. Had those elements been fully<br/>appreciated, he would have been motivated to find a solution to the political crisis of 1938<br/>other than by expropriation.35

## THU, OCT 18 Setting Expectations for 2018-24: Mexico's Fourth Transformation

File **881** This report gives attention to the announced vision of President-Elect Andrés Manuel Pages 11 López Obrador to achieve a "fourth transformation" of Mexico society that would have historical importance comparable to the earlier transformations of the Conquest, Independence and Revolution. The report examines three themes related to the energy sector: one, concerning the upgrading of Pemex, a second about improving the lease auctions and a third about the performance of energy regulators. In the second part of the report, we offer our own ideas about policy and legal innovations that could contribute to improving the standard of living, the business environment and democratic rule. Annex A is an invitation to the inauguration on December 1.

## MON, OCT 22 British Energy Day® in Mexico: Opportunities, Seized and Missed

File1000092This report offers observations on the history and programming of Energy Day®, the<br/>one-day annual conference that is sponsored by the British Chamber of Commerce in<br/>Mexico. George Baker's participation as keynote speaker in 1996 and the use of the<br/>Chatham House Rule are mentioned.37

### 2018

## FRI, Nov 2 Unitization as policy, stratagem or happenstance? Area 7 in CNH Round 1.1 revisited

File882In this report, we ask about how did it happen that the boundary of Area 7 of CNH Bid38Pages15Round 1.1 left a significant portion of a reservoir on Pemex's side, triggering negotiations38Charts2for unitization. The giant reservoir that was discovered by Talos Energy and partners will38Updated3/20/2019be shared with Pemex, which will receive as much as US\$20 billion with no risk and little38contract Areas, all CNH contractors are at risk of having to share their discoveries with Pemex or another contractor.38

# THU, Nov 15 Juan Carlos Zepeda Resigns: Incoming Government Seeks Centralization

File100231Juan Carlos Zepeda, who, since its creation in 2009, has led the National Hydrocarbon39Pages7Charts2Commission (CNH), announced his resignation to coincide with the installation of the<br/>new government led by Andrés Manuel López Obrador on December 1, 2018. The<br/>announcement was made public in a CNH press bulletin (Annex A), which we translated<br/>(Annex B). The awkward aspect of his departure is that his continuing presence as the<br/>head of the commission had been taken as investors as an assurance of the continuity of<br/>lease rounds. His resignation signals changes ahead not only in leadership but in<br/>upstream policy.

### SUN, Nov 25 A New Security Model for Mexico: Make love not war

File100232This report provides highlights of the diagnosis of the causes of the precarious security40Pages24situation in Mexico and of the incoming government's program to restore the rule of law in<br/>Mexico. The 8-point plan reimagines the war on drugs as a challenge of pacification in<br/>the fashion of other countries that have had to deal with armed enemies of the public<br/>order. We observe that the plan does not explicitly refer to the need to protect the<br/>persons, assets and lawful activities of investors and regulators. Exhibit A is a<br/>reformatted text of the plan and its presentation on November 14, 2018.40

# MON, DEC 17 Regulatory predictability in Mexico: Unsettling precedent of Juan Carlos Zepeda

File883This report provides an overview of accomplishments and setbacks of Mexico's upstream41Pages8regulator (CNH) under Mr. Zepeda's leadership. We consider the elements in play that41Charts2could have led to a decision to continue in office until the end of his statutory term (April 30, 2019) or resign (as was requested of the president-commissioners both of CNH and CRE). Annex A is a letter of appreciation of an English proficiency workshop held in CNH in 2012. Annex B is a translation of Mr. Zepeda's farewell letter addressed to public opinion. Fortunately, CRE leadership remains unchanged. The report draws on discussions in Mexico during the period Nov. 30-Dec. 8 with industry stakeholders and observers, also on nearly 10 years of reporting on CNH.

## 2018

## SUN, DEC 23 A New Security and Development Model: Use of mobile internet

File10056This report examines how the mobile internet coupled with new surveillance technologies42Pages7could be employed both to fight Pemex gasoline theft as well as to raise expectations of<br/>residents by a program that offers high-speed internet and government-issued<br/>smartphones. Unlike the security initiative of the administration of President Andrés42Updated1/4/2019Manuel López Obrador, which visualizes 266 security districts nationwide, we advocate<br/>concentrating resources on one demonstration program to eliminate gasoline piracy and<br/>to offer residents a vision of an improved future within the law.42